

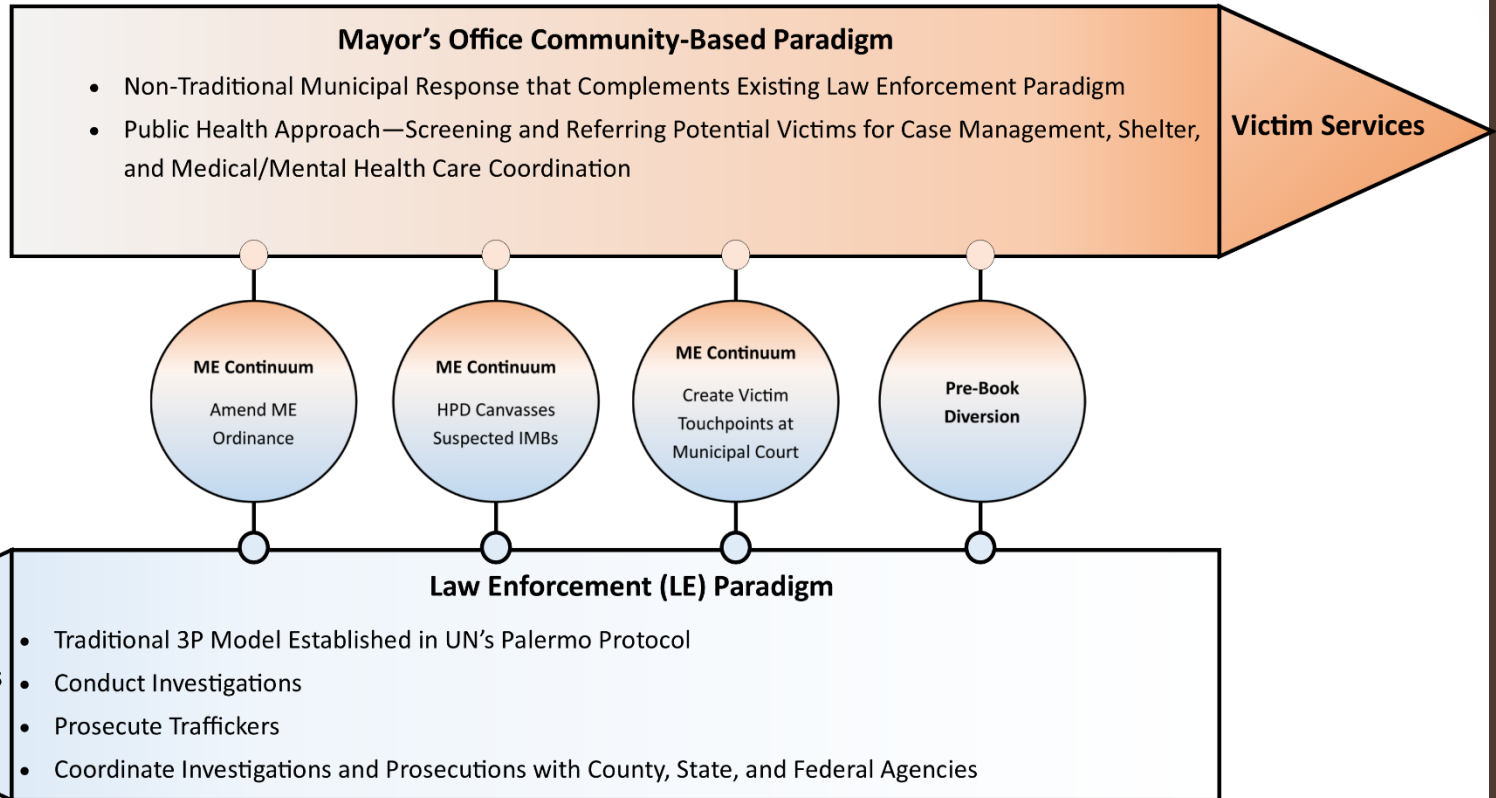
CHAIT

CITY OF HOUSTON
ANTI-HUMAN TRAFFICKING
MAYOR'S OFFICE



City of Houston's Strategic Plan

Two Complimentary Paradigms



City of Houston's Strategic Plan

Shelter, Cross System Screenings, Mental Health Gaps

Issue – Needed to establish a public health lens to address human trafficking.

- **Shelter Collaborative**

- Piloted during Super Bowl.
- Addressed emergency shelter gap for local non-profits that encounter people in crisis.
- City pays shelter system monthly amount.
- Shelter system part of homeless Coordinated Access System, has pathways to long-term housing.

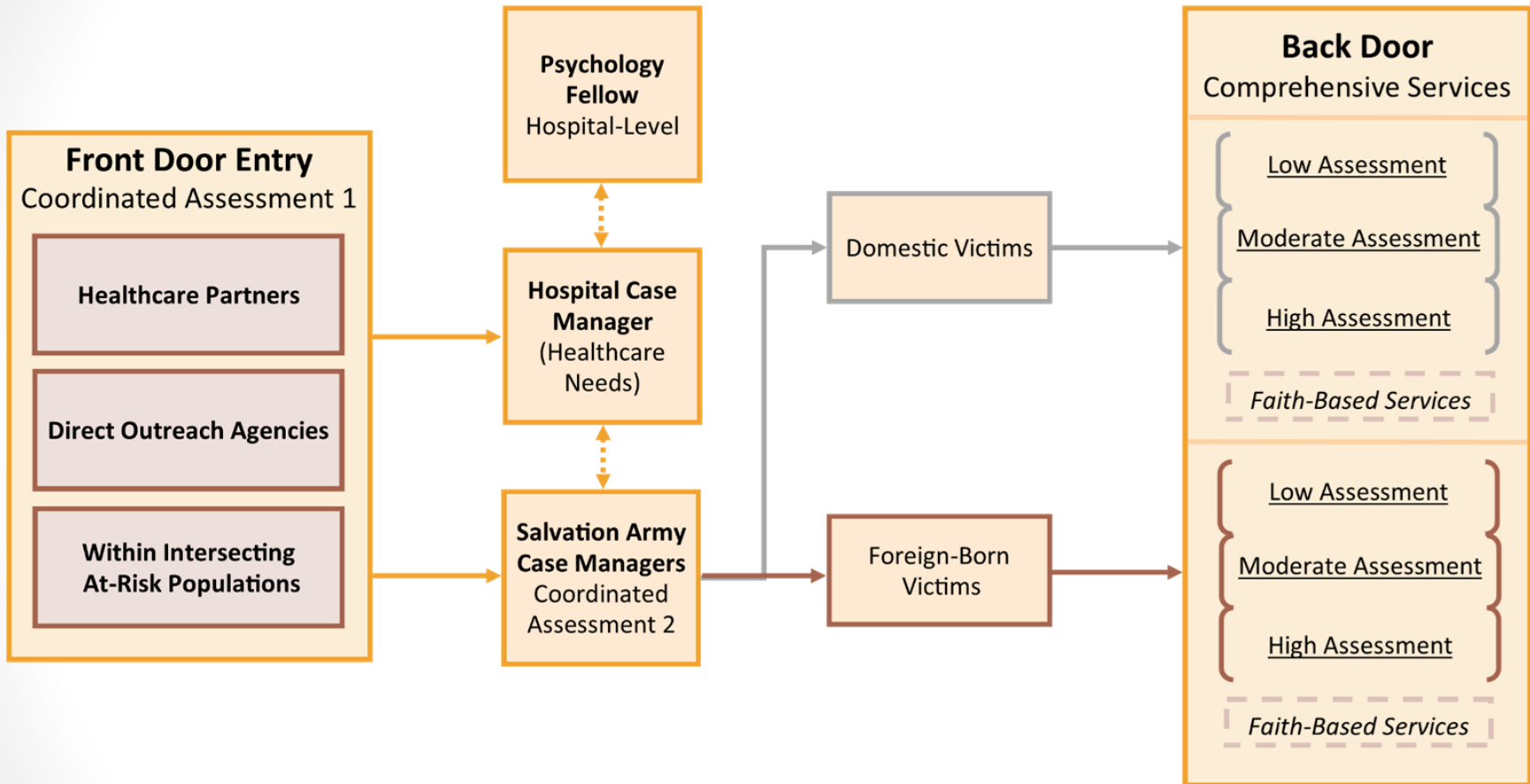
- **Screenings**

- Establish HT screenings within existing systems serving at-risk intersecting populations.
- Screen homeless youth ages 18-24, screen at the Health Department and the County Psychiatric Unit.
- We placed a Human Trafficking Psychology Fellow and a Hospital Case Manager at County Psychiatric Unit to conduct screenings.
- Shelter collaborative has expanded to now house 2 City case managers at shelter space.



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Associated Image: Coordinated Screening and Services Platform



City of Houston's Strategic Plan

Shelter, Cross System Screenings, Mental Health Gaps

- **Mayor's Office Opportunities and Strengths/Value Add**
 - Use political will to coordinate and bring right stakeholders to table.
 - Leverage City Legal to negotiate agreements with shelter system eases administrative/ financial burden on placing agencies.
 - Raise private funds through foundation to pay the shelter system a monthly amount.
 - Work with existing municipal systems like our coordinated housing response to screen.
 - Negotiate an inter-local agreement with the County for hospital team placement.
 - Negotiate collaborative space use for the two additional case managers.
 - Funded by Verizon Foundation and TX Governor's Office.
 - Recently shared this model with Mayor Bill De Blasio's domestic violence team.



City of Houston's Strategic Plan

Short- and Long-Term Disaster Response

Issue – Community unaware of nexus between natural disasters and Human Trafficking

- **Hurricane Harvey**
 - Displaced persons may be more vulnerable to predators like human traffickers.
 - Think in terms of shelter, city and global continuums.
- **Shelter Continuum**
 - Educated residents at shelters via daily newsletters and on all hallway monitors.
 - We went cot-to-cot at shelters to place notes in English and Spanish and warn residents about recruitment tactics by traffickers in shelter settings and/or online.
- **City Continuum**
 - Billboards, Mayor Turner signed an Executive Order for City contracts, vulnerability mapping.
 - Developed strategy to engage the corporate and consular community using a post Katrina legal precedent.

Short Term

Long Term

Daily News Letter

Shelter Monitors

Cot to Cot

Billboards

EO 1-56

Corporate Outreach

DOS Visa Check

Consular Outreach

OTIP Print and Translate Cot Notes

Vulnerability Mapping

City of Houston's Strategic Plan

Short- and Long-Term Disaster Response

- **Global impact continuum**
 - Legal precedent involved Indian guest workers who were trafficked for their labor after Hurricane Katrina through abuse of the H2B visa program.
 - The DOS is on alert about visa fraud and potential investigations related to Harvey.
 - Proactively sent City's list of contractors and subcontractors to DOS.
- **Mayor's Office Opportunities and Strengths/Value Add**
 - We had access to shelter dormitories to conduct outreach and assess for communication opportunities.
 - Set an example for corporations with the EO and ask them to look at their supply chains.
 - Leveraged planning department's mapping capabilities to provided high risk areas for outreach.
 - Jones Day gave us a large grant, federal government OTIP office provided financial support.

Short Term

Long Term

Daily News Letter

Shelter Monitors

Cot to Cot

Billboards

EO 1-56

Corporate Outreach

DOS Visa Check

Consular Outreach

OTIP Print and Translate Cot Notes

Vulnerability Mapping

City of Houston's Strategic Plan

Associated Image: Title Page of Bloomberg Law Article on EO



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FORCED LABOR

Two experts on supply chain compliance discuss the recent order from Houston's mayor to rid the city's supply chains for goods and services of human trafficking and other forms of forced and coerced labor. The authors provide an overview of the order, a recent executive order from former President Obama, and list several anti-trafficking program best practices.

Houston at the Compliance Vanguard: 'Zero Tolerance' For Human Trafficking in City-Purchased Goods and Services



BY T. MARKUS FUNK AND THE HONORABLE VIRGINIA M. KENDALL

Houston, the "Magnolia City," has squarely perched itself on the compliance world's cutting edge. It, as a city, has taken a significant, innovative step to rid its many supply chains for goods and services of human trafficking and other forms of forced and coerced labor. And the impact of this proactive decision—particularly if emulated by others—is certain to be felt well beyond the city limits.

Fighting Trafficking Through an Executive Order—the Context

In the midst of recovering from one of the worst natural disasters in recent history, on Oct. 19, 2017, Houston Mayor Sylvester Turner (D), with immediate effect, signed his landmark "Zero Tolerance for Human Trafficking in City Service Contracts and Purchasing" Ex-

ecutive Order (EO 1-56). Houston's "zero tolerance" approach in many ways mirrors President Barack Obama's landmark 2012 Executive Order to Strengthen Protections Against Trafficking in Persons in Federal Contracts (Executive Order 13627; the final rule amends Federal Acquisition Regulation Subpart 22.17 and Contract 52.222-50).

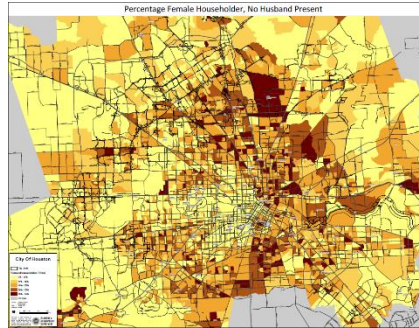
Mayor Turner's Executive Order puts America's fourth-largest city in the compliance vanguard. It in many ways embodies the next evolutionary step in the global fight against trafficking: First, there were criminal laws (most notably the Trafficking Victims Protection Act (TVPA) of 2000, as amended). Next came along supply chain transparency/disclosure enactments (like the California Transparency in Supply Chains Act and the UK Modern Slavery Act) and the vastly expanded anti-trafficking provisions for federal government contractors. Finally, observers introduced supplemental model laws and guidelines, including Uniform Act for the Prevention of and Remedies for Human Trafficking, the ABA Model Business and Supplier Policies on Labor Trafficking and Child Labor, and the proposed Corporate Transparency Act.

The timing of Mayor Turner's Order has the dual effect of showing that the mayor of a large municipality understands that, beyond the inherent ethical problems with purchasing tainted products from overseas, his residents right at home are at risk of exploitation due to the increase in need for goods and services necessary to rebuild after the flooding. While the Order was contemplated prior to Hurricane Harvey's devastation, it certainly sends a shot across the bow to those who might consider exploiting Houston residents in their time of

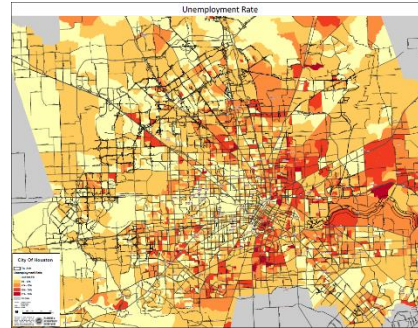
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Associated Image: Demographic Maps Crossed to Identify Vulnerable Areas

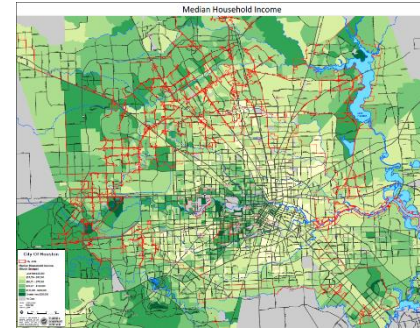
Female-Led Households



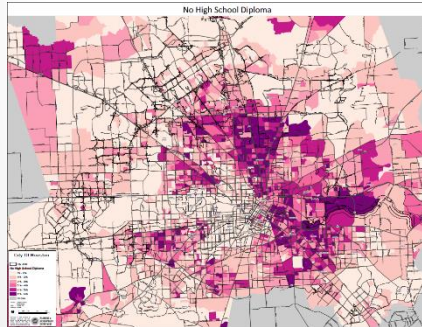
Unemployment Rate



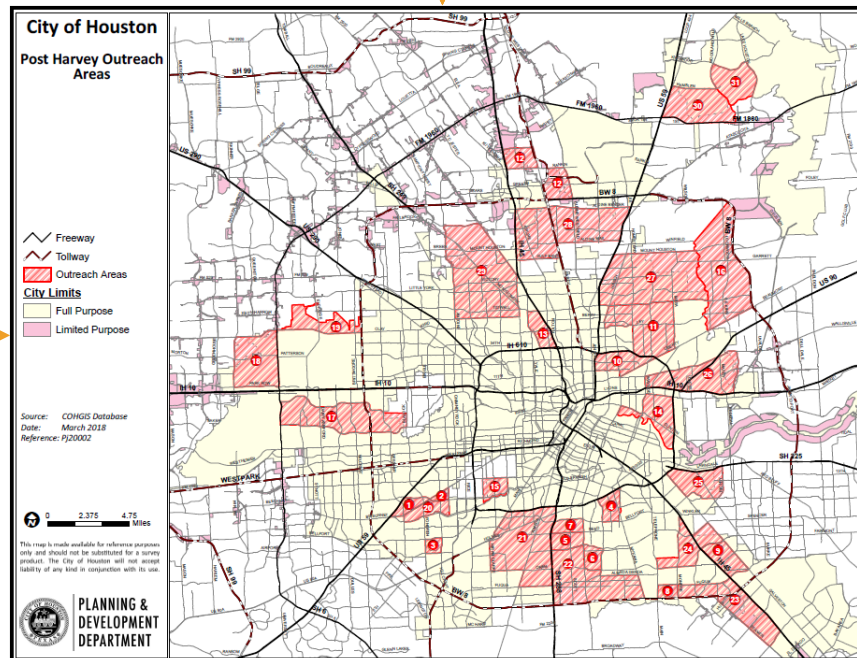
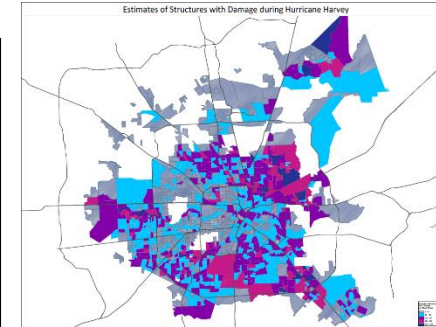
Median Household Income



No HS Diploma



Structural Damage



City of Houston's Strategic Plan

Mayor's Office Events

Issue – Mitigating against Post-Disaster Risks.

- Have presented on risk mitigation strategies to 32 Houston corporations highlighting the EO.
- Will frame trafficking as a risk mitigation/compliance issue that tangibly affects business' bottom line.
- Confirmed speakers include:
 - Senior Advisor, DOS.
 - CEO of a Social Auditing firm.
 - Managing Director, Freedom Fund
 - Apple, Coca-Cola and Marriott TBD
 - Survivor from the post Katrina precedent.
- **Mayor's Office Value Add**
 - Easy to secure high level speakers.
 - More influence with corporate and consular community than most non-profits.

You're Invited

Labor Trafficking and Complex Supply Chains
Hosted by the City of Houston, Mayor's Office
Keynote Speaker: **Mayor Sylvester Turner**
Opening Remarks: **Minal Patel Davis**



Panelists

			
Amy O'Neill Richard Senior Advisor, Department of State	Dr. Shawn MacDonald CEO, Verko	Amol Mehra Managing Director, Freedom Fund	Doug Nystrom Director, Human Rights – Supply Chain, Walmart Inc.

RSVP and Program

Please note this event is by invitation only. There is no charge to attend. RSVP to Dina Gairo via e-mail at dina.gairo@houston.tx.gov by October 17, 2018. Please provide name, title, and company to RSVP, an RSVP is a must. If you have people you would like to invite, please send their information to minal.davis@houston.tx.gov first. Space is limited. Appropriate invitees are corporate heads of Supply Chain Logistics, CSR, IGR, Procurement, and Safety.

5pm to 6pm – Reception, Hors d'oeuvres and Refreshments Provided
6pm to 6:15 pm – Opening Remarks, Keynote
6:15 to 8 pm – Panel Discussion

Sponsors

	
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Hobby Center • Monday, October 29, 2018 • 5pm – 8pm

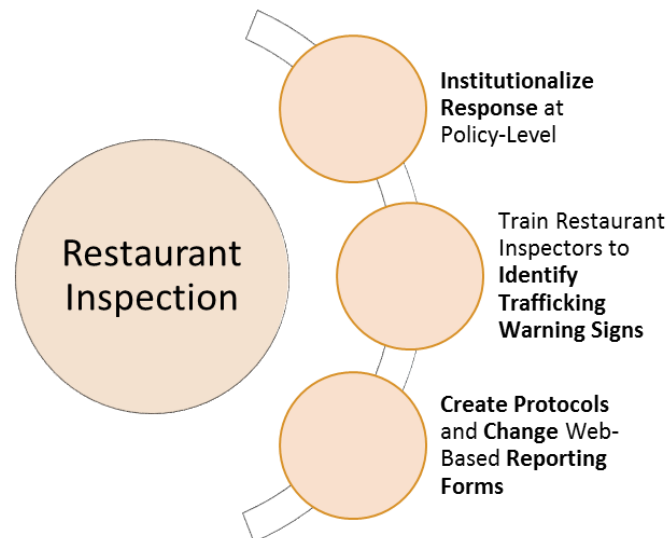
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City Departments

OBO, Airports, Municipal Jail, Health

Issue – City departments not uniformly mobilized to identify trafficking in day-to-day duties.

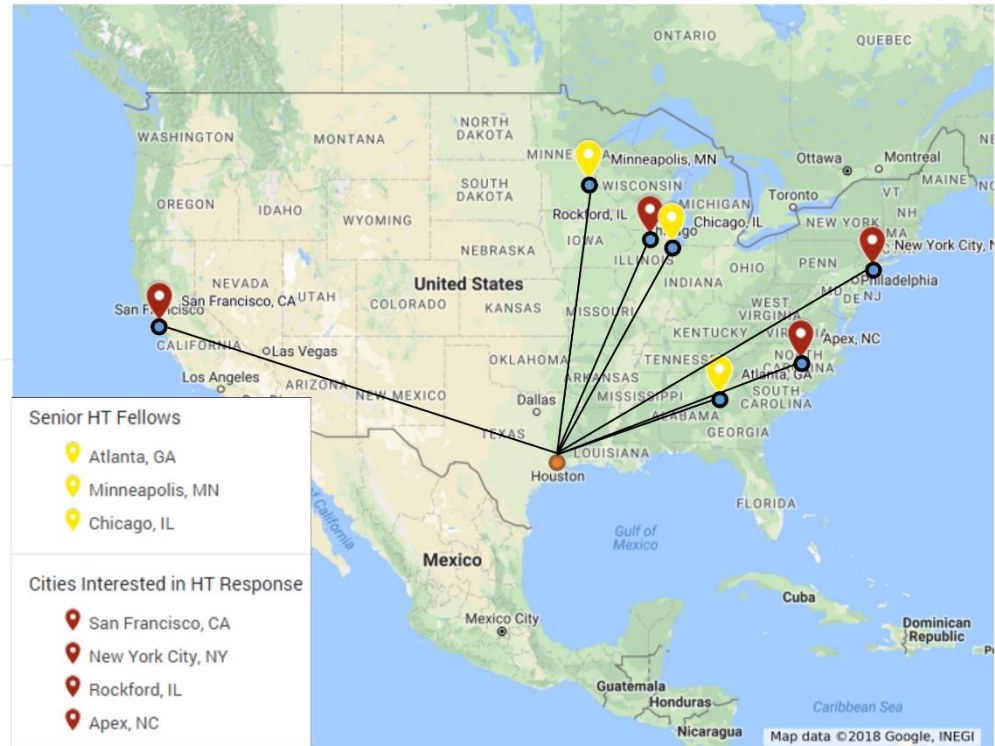
- Enabled Office of Business Opportunity to prevent labor trafficking by incorporating assessment questions in forms used for on-site interviews with contractors.
- Houston Airport System, media campaign displays.
- Engaged Houston Police Department (Vice and Jail Division) to hang multi-lingual outreach posters with human trafficking hotline information over phones.
- Health Department trained its 1,200 employees, including food inspectors.



City of Houston's Strategic Plan

Building Response Capacity of Municipalities

- 2015 - Position is the first-of-its kind in the U.S., embedded within municipal government with a direct report to the Mayor.
- 2017 - Humanity United had 13 cities apply for funding.
- Atlanta, Chicago, and Minneapolis awarded and added Senior HT Fellows in their Mayor's Offices. Met with all 3.
- In contact with San Francisco, Baltimore, New York City, Rockford, IL, and cities in South and North Carolina.
- Mayor Turner partially sponsoring Ten/Ten proposal to provide mini-fellowships to 10 municipal leaders from 10 cities January 2019.
- 2 day immersion; presentations, workshops, breakout sessions covering Houston's Municipal response; and promote 2 way learning.
- Private funder may cover air and hotel, city attendees would cover transportation and food.



City of Houston's Strategic Plan

Reach of Plan and Toolkit Downloads – 4/26/2017 to 3/31/2018

U.S. and International (by City)

Total Number of Downloads: 260 downloads across 87 U.S. Cities in 30 U.S. States and 4 Countries



City of Houston's Strategic Plan

United States Conference of Mayors

- **85th Annual Meeting** – Presented to Mayors on our comprehensive municipal response.
- **86th Annual Meeting** - Secured passage of resolution, advocated for replication of Houston's model approach and channeling of federal anti-trafficking funding streams to cities for local-level systems change with Mayor Karen Freeman-Wilson.



In Support of Addressing Human Trafficking and Related Funding Streams

Resolution Number: 27

Sponsored by:

The Honorable Sylvester Turner, Mayor of Houston

The Honorable Karen M. Freeman-Wilson, Mayor of Gary

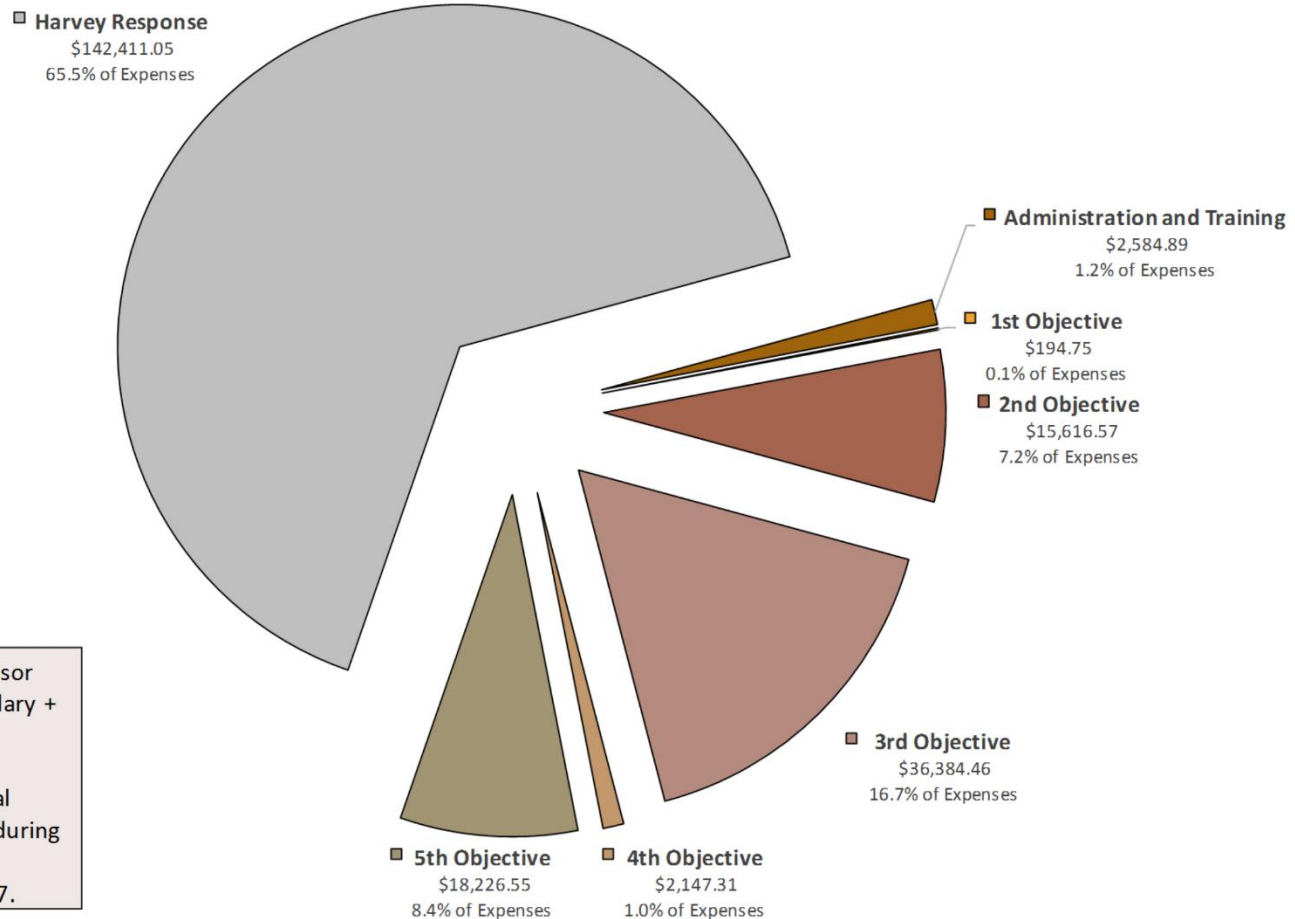


City of Houston's Strategic Plan

Costs and Opportunities: Financial Snapshot of FY2018

FY2018, Mayor's Office - Anti-Human Trafficking

Note: FY2018 begins on July 1, 2017 and ends on June 30, 2018



Note: The Special Advisor position, at a gross (salary + fringe) annual cost of \$169,439, brought in \$579,423.50 in external donations and grants during FY18, an increase of \$453,423.50 from FY17.

City of Houston's Strategic Plan

Joint Mayor's Office and HPD Initiative Massage Establishment Continuum

Issue – Need for strategy encompassing policy, outreach, LE canvasses, and municipal court touchpoints to address suspected IMBs.

- Amended municipal ordinance governing massage establishments to expand definition and include all establishments that advertise sex for sale.
- Closed loophole that illicit establishments used to evade LE by claiming they were “spas.”
- Trained Differential Response Team responsible for code enforcement on changes.
- Mayor's office developed multi-lingual outreach materials for potential victims in IMBs.
- Empowered DRT to canvas all IMBs in city during the year.
- Inspections shifted burden from potential victim to ticketing owner/operator of brothel.
- Lowered ads promoting sex for sale by parlors from 289, then 251, and to 228 after 2 canvasses.
- Implemented Municipal Court Diversion Program as screening touchpoint for potential victims of trafficking who are arrested for 1 of 4 different charges.

December 2015
City Council Passes
Amended ME
Ordinance

March - June 2016
Development of
Victim Outreach
Materials for LE

Aug. 2016 - April 2017
DRT Inspects 220
Locations, Issues 603
Citations

Feb. - April 2016
Led Four Trainings
for Total of 174
DRT Officers

July 2016
Municipal Court
Diversion Program
Officially Launches

Oct. – Dec. 2017
DRT Inspects 141
Additional
Locations, Issues
307 Citations

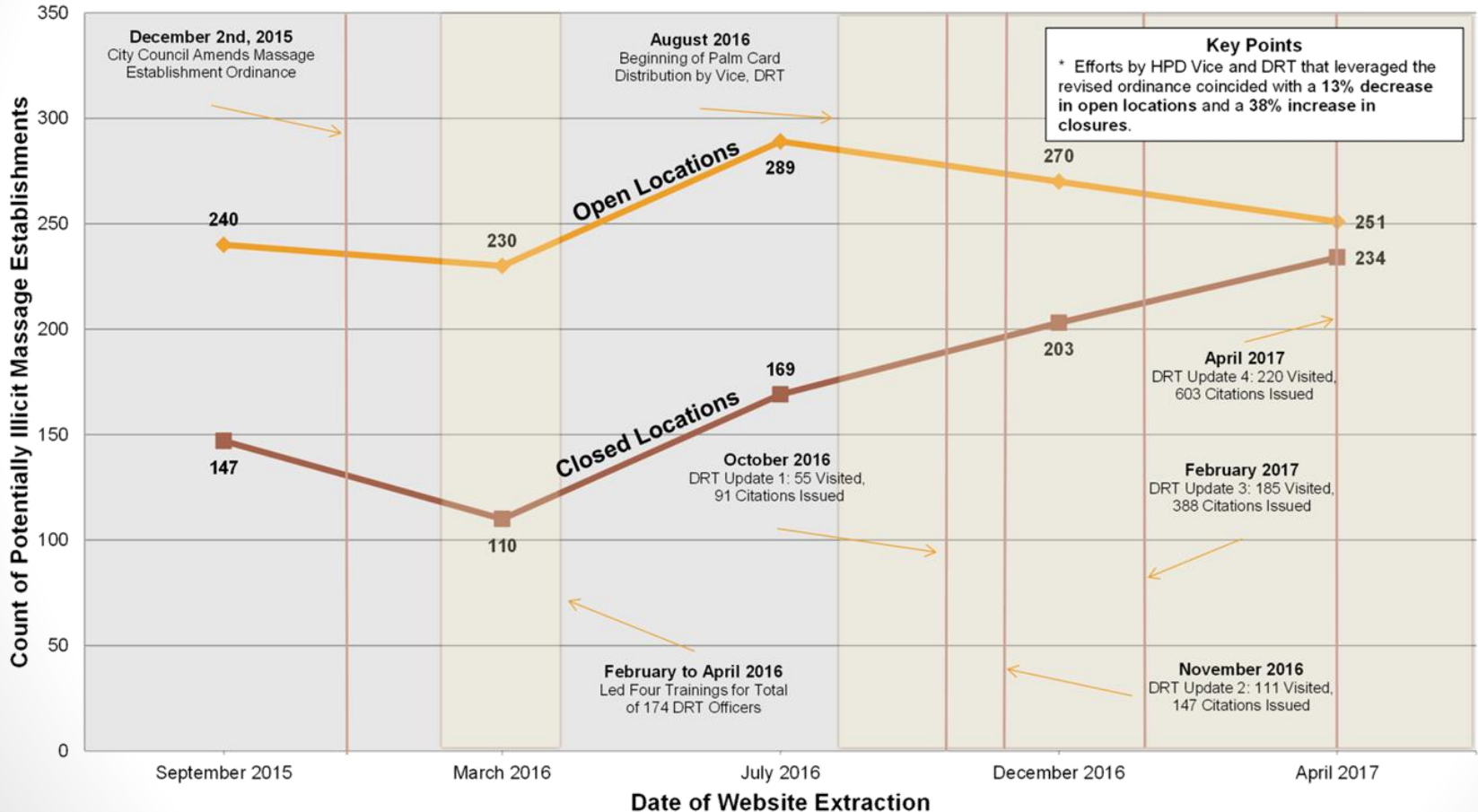
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Joint Mayor's Office and HPD Initiative

Impact of 1st Canvass - Aug. 2016 – April 2017

Density of Massage Establishments Advertised Online

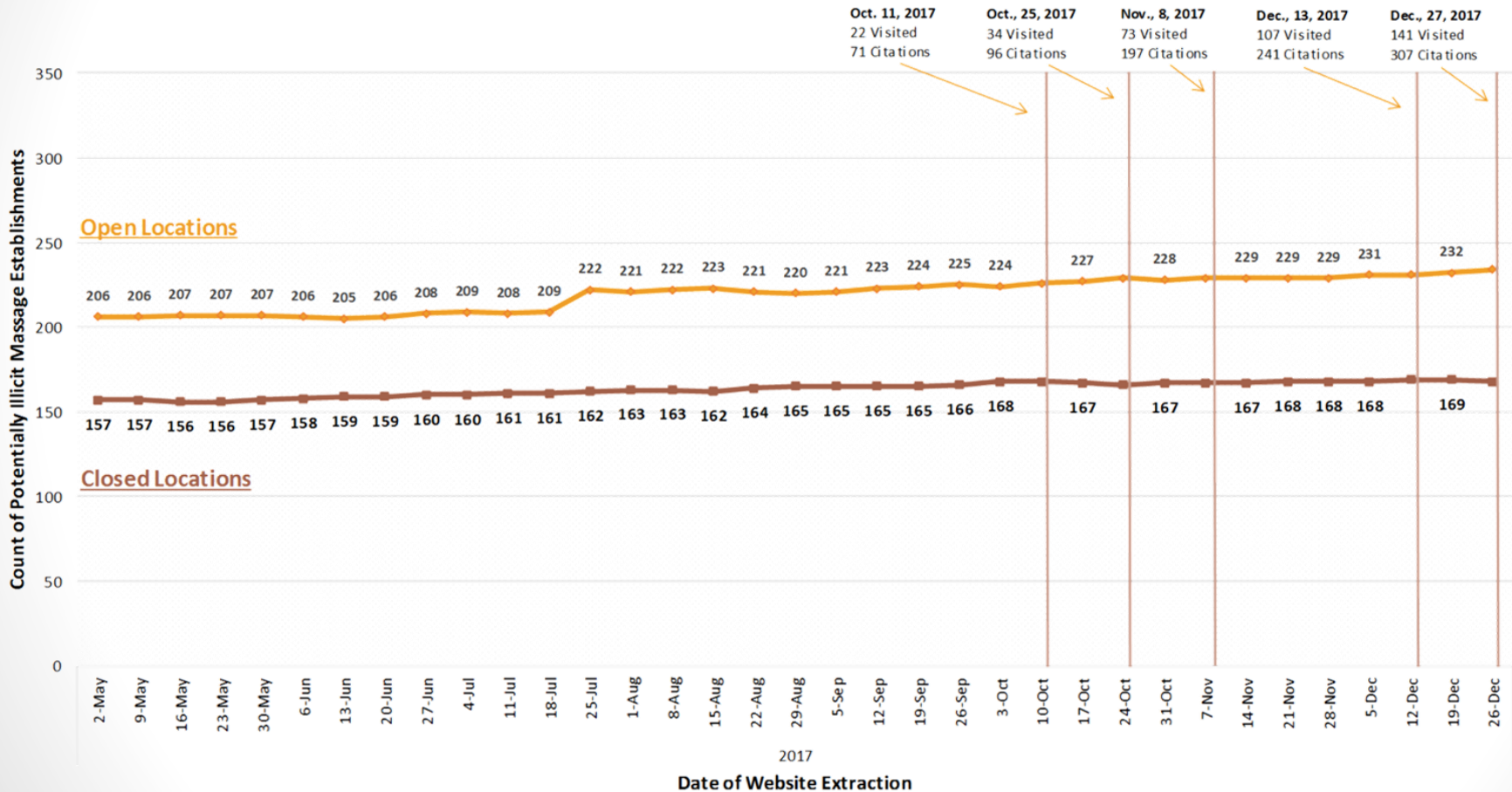
— Sum of Open — Sum of Closed



City of Houston's Strategic Plan

Joint Mayor's Office and HPD Initiative Impact of 2nd Canvass - Oct. – Dec. 2017

Density of Massage Establishments Advertised Online



City of Houston's Strategic Plan

Joint Mayor's Office and HPD Initiative Pre-Book Diversion Pilot

Issue – Need to create service touchpoint for potential victims before entry in criminal justice system.

- Examining a pre-book diversion program with HPD patrol officers.
- Ran costs to implement diversion; potential officer route and processing time involved with traditional prostitution arrest.
- Legislative analysis to see if state law change was required.
- Potential victims of trafficking will be diverted to therapeutic process.
- Structuring pilot program with HPD before scaling.
- Need to examine and find shelter partners and services partners.
- Program parameters, 1st and 2nd time arrests for prostitution.



HPD Vice Division

Human Trafficking Unit (HTU)

- HPD's HTU formed in 2014.
- Investigates and combats all forms/types of trafficking in and around Houston, includes sex industry, forced labor, both domestic and international cases.
- Works closely with task forces, Mayor's Office, City and County Legal Departments, Harris County District Attorney's Office, NGOs, other local, state, and federal LE agencies.
- 2016 - Entire Vice Division (50+ officers) trained and focused on identifying, investigating trafficking.
- All HPD patrol officers also trained to identify trafficking.
- Westside Captain in collaboration with Vice Division developed HT resource guide with community input, officers can connect potential victims to services.



HPD Vice Division

Human Trafficking Unit (HTU)

- HTU includes as staff:
 - One Lieutenant
 - 3 Sergeants
 - 13 Officers
 - One Staff Analyst
 - One Criminal Intelligence Analyst (CIA)
- Unit regularly collaborates with, among others:
 - Differential Response Team (DRT)
 - Victim Services Unit
 - Patrol
- Police Departments can have a trafficking response even if there is not formal Human Trafficking Unit.



HPD Vice Division

How HPD Combats HT in Houston

- Approach is multi-disciplinary, we:
 - Collaborate with Mayor’s Office on systems-level policy and outreach support.
 - Offer trainings on human trafficking, for LE, medical providers, dispatchers, businesses.
 - Conduct proactive “John”/buyer stings to combat demand.
 - Work at task force-level with local, state, federal authorities; leverage state and federal prosecutions.
 - Utilize intelligence to proactively conduct covert trafficking operations.
 - Incorporate cutting-edge/enhanced LE technology.
 - Facilitate crucial partnerships with victim service providers.
 - Increase pressure on operators through code enforcement, nuisance abatement.
 - Hold business owners liable.



HPD Vice Division

Human Trafficking Rescue Alliance of the Southern District of Texas (HTRA)

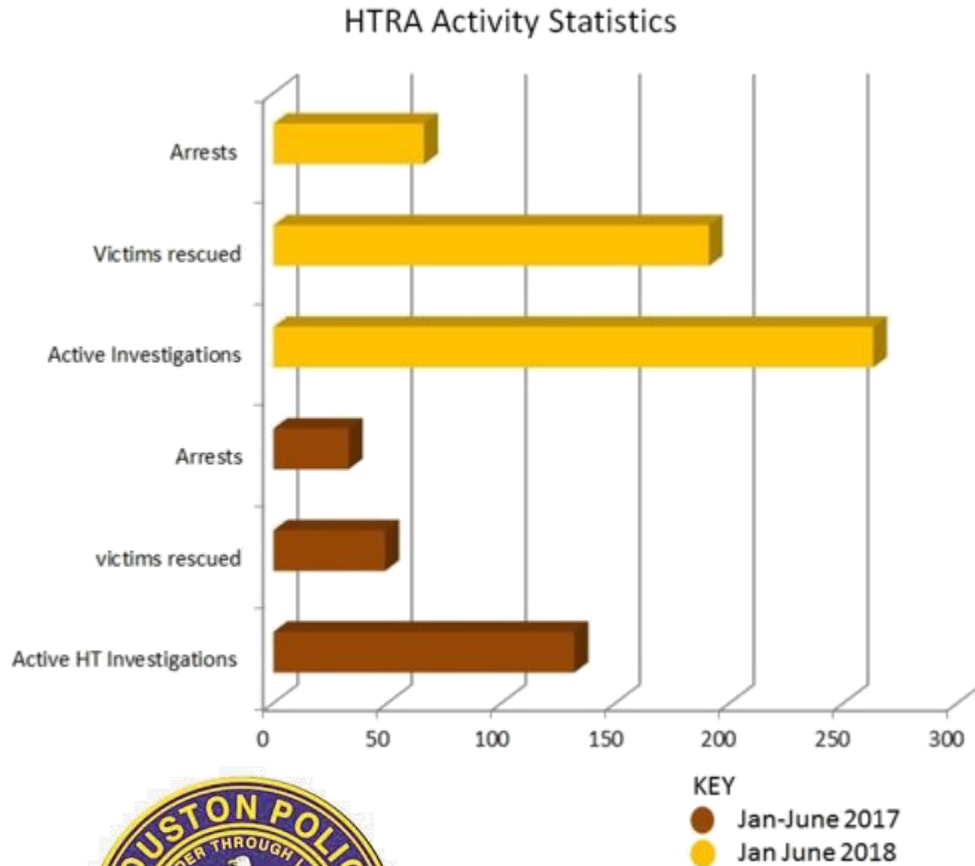
- 2016 - HPD received \$1.5 million in federal funding to initiate trafficking task force.
- Funding known as the Enhanced Collaborative Model to Combat Human Trafficking Program.
- Funding designed to support effective, sustainable multi-disciplinary task forces.
- Goals of task forces that receive funding:
 - Implement victim-centered, coordinated approaches to identify victims of all types of trafficking.
 - Address individualized needs of victims through quality services.
 - Investigate and prosecute human trafficking cases at the local, state, and federal levels.
- Includes more than 22 local, state, and federal agencies, several counties and victim service providers also involved.



HPD Vice Division

Human Trafficking Rescue Alliance of the Southern District of Texas (HTRA)

- **January 2017 – June 2017**
 - 132 Active Investigations
 - 49 Victims Rescued
 - 33 Arrests
- **January 2018 – June 2018**
 - 263 Active Investigations
 - 191 Victims Rescued
 - 66 Arrests



HPD Vice Division

Bissonnet Anti-Prostitution Civil Injunction

- Bissonnet Track nationally known as a place to purchase and sell sex.
- Traffickers take advantage of this and exploit women in this area.
- Largest number of prostitution related crimes in Houston are in the zone.
- 3800 criminal instances reported in the zone from 2016 to today.
- 965 were for prostitution, 25.3% of all calls in this area are prostitution.
- 86 defendants total.
 - 13 Traffickers, 22 Buyers.
 - 51 Sellers (all have been arrested more than once in the zone for prostitution or other sex related offenses).
- “Opt-out” provision to allow the victims of sexual assault or human trafficking to receive social services.

*News clip as part of public shaming.
*No photos of female sellers released.

HOUSTON CHRONICLE

69 suspects arrested on sex trade charges by the Houston Police Department Vice Division

By Daniela Sternitzky-Di Napoli Updated 5:04 pm CDT, Wednesday, August 29, 2018



HPD Vice Division

Patrol Officers Are Trained To Spot Drunken Driving And Drug Trafficking. Why Not Child Trafficking ?

Signs and Indicators of Trafficking

- Avoid eye contact
- Lack identification or money
- Have tattoos or branding of her “boyfriend” or “daddy” or known pimps
- Have unexplained bruises or cuts.
- Are fearful of or aggressive toward law enforcement.
- Change stories or refuse to be honest.



Progress

- Since February 2018, Texas law enforcement has rescued 341 victims of sex trafficking through traffic stops.
- In September 2018, the Houston Police Department Vice Division initiated mandatory training for all personnel on how to identify the signs and indicators of trafficking on calls for service and traffic stops.



HPD Vice Division

Georgia Deputy Patrick Paquette



City of Houston

Presented by:

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